



HERITAGE COUNCIL OF NSW

MEETING MINUTES – 535

5 February 2025 | 9:00 AM – 6:00 PM

Meeting Room 5, Level 29, 4PSQ, 12 Darcy Street, Parramatta & via teleconference

ATTENDANCE

Members

Ms Sally Barnes	Chair
Dr Nicholas Brunton	Member
Mr Alan Croker	Member
Ms Vanessa Holtham	Member
Dr Brian Lindsay	Member
Ms Anthea Sargent	Member
Mr Julian Siu	Member
Ms Lisa Trueman	Member

Apologies

Nil

NSW Department of Climate Change, Energy, the Environment and Water (DCCEEW)

Mr Anthony Lean	Secretary, NSW DCCEEW
Mr Brendan Bruce	Dep Secretary, Conservation Programs, Heritage & Regulation Group

External Presenters

Mr Denis Gojak	Senior Heritage Specialist, TfNSW (item 5.1)
Mr Jeff Morgan	Principal, Hassell (item 5.2)
Mr Ray Parslow	Founder, Extrablack (item 5.2)
Mr Chris Callaghan	Project Director, Essence (items 5.2 & 5.3)
Ms Margaret Betteridge	Director, Betteridge Heritage (item 5.2)

External Observers

Mr John Hardwick	Executive Director Asset Management, TfNSW (item 5.1)
Ms Angelique Easton	Executive Director, Environment & Sustainability, TfNSW (item 5.1)
Mr John Hardwick	Executive Director, Asset Management, TfNSW (item 5.1)
Ms Vicki Oszko	Director Regional Property & Asset Renewal, TfNSW (item 5.1)
Mr Will Boneham	Project Director, Pontiac Land (items 5.2 & 5.3)
Mr Phil Winter	Project Director, Pontiac Land (items 5.2 & 5.3)
Ms Joan Plouviet	SVP Investments, Pontiac Land (items 5.2 & 5.3)

Heritage NSW

Ms Elizabeth Owers	A/Executive Director
Mr Tim Smith	Director Heritage Assessments
Ms Anna London	Senior Manager Heritage Listing Programs
Ms Renae Patterson	A/Director Customer Service
Ms Lucy Albani	Director Policy and Strategy (sections 1 - 3)
Mr Matthew Clark	Director Policy and Strategy (sections 1 - 3)
Ms Rochelle Johnston	Strategic Manager Heritage Referrals (sections 1 - 3)
Dr Caroline Ford	Manager Policy & Reform (items 2.3 & 2.4)
Ms Bronwyn Batten	Manager Policy & Reform (item 2.3)

Mr Demos Hammond	Graduate (<i>items 2.3 & 2.4</i>)
Ms Ava McConnell	Policy Officer (<i>items 2.3 & 2.4</i>)
Ms Amelia Eames	Senior Policy Officer (<i>items 2.3 & 2.4</i>)
Mr Michael Ellis	Manager Assessments (<i>items 4.1 & 4.2</i>)
Ms Rose O'Sullivan	Senior Assessments Officer (<i>item 4.1</i>)
Ms Mary Ann Hamilton	Manager Heritage Programs (<i>item 4.2</i>)
Mr David Hoffman	Senior Heritage Officer (<i>items 4.2</i>)
Ms Sonia Limeburner	Manager Strategy and Implementation (<i>item 5.1</i>)
Ms Andreama Kennedy	Senior Assessments Officer (<i>items 5.2 & 5.3</i>)
Ms Ashley Edwards	Senior Policy Officer (<i>item 3.2</i>)
Ms Tempe Beaven	Senior Assessments Officer (<i>item 5.4</i>)
Ms Lily Chu	Senior Assessments Officer (<i>item 5.4</i>)

Secretariat

Ms Olgica Lenger	Manager Secretariat
Ms Elizabeth Thomas	Senior Secretariat Officer

IN-CAMERA SESSION

This item was not minuted.

Item 1. Welcome and Formalities

The Chair, Sally Barnes, opened the meeting at 9:00 AM and delivered an Acknowledgement of Country.

There were no apologies received for this meeting.

The Chair noted that a quorum had been met.

Item 1.1 Conflict of Interest Declarations

Julian Siu declared a conflict of interest for *Item 4.2 Parramatta North rezoning proposal*). Members agreed that Mr Siu will be excused from the meeting for this item.

Anthea Sargeant declared a potential perceived conflict for *Item 4.2 Parramatta North rezoning proposal*). Members agreed that Ms Sargeant can fully participate in this item.

Alan Croker declared his historical involvement with the *MLC Building (former)*, North Sydney which was referred to in the previous meeting minutes.

Item 1.2 Out of Session Decisions

The Heritage Council made an out of session decision via circular on the 18 December 2024 to determine the *Appin Precinct Conservation Lands Integrated Development Application*.

Resolution 2024-59
<p>The Heritage Council of NSW resolved to:</p> <ol style="list-style-type: none"> Notes the information in the Integrated Development Application and detailed assessment report. Approves the Integrated Development Application (IDA) for the subdivision of the Appin (Part) Precinct Conservation lands from the Urban Development lands with the General Terms of Approval outlined in Section 8 of the Detailed Assessment Report (Tab A).
Moved by Frank Howarth and seconded by Brian Lindsay

Item 1.3 Minutes from the Previous Meeting – 4 December 2024

Resolution 2025-01
<p>The Heritage Council of NSW resolved to:</p> <ol style="list-style-type: none"> Confirm the minutes of the previous ordinary meeting (4 December 2024) as a complete and accurate record of that meeting.
Moved by Brian Lindsay and seconded by Nicholas Brunton

Item 1.4 Matters Arising

Nil

Item 1.5 Action Report

The Heritage Council of NSW noted the report and closed the items recommended for closure. The register was updated to reflect the further actions required.

Item 2. Heritage Council Introductions

The Heritage Council of NSW welcomed the Secretary, Anthony Lean, and Brendan Bruce, Deputy Secretary, to the meeting.

Item 2.1 Members' and Heritage NSW Introductions

The Heritage Council of NSW and Heritage NSW provided introductions to the new Chair, Sally Barnes, and members Julian Siu, Alan Croker and Lisa Trueman who were appointed to the Heritage Council on 1 January 2025.

Item 2.2 Secretary, NSW Department of Climate Change, Energy, the Environment and Water (DCCEEW) and Deputy Secretary, Conservation Programs, Heritage & Regulation Group (CPHR) Introductions

The Secretary welcomed the newly appointed members to the Heritage Council.

The Secretary and Deputy Secretary provided an overview of the new structure of the department with the establishment of the *Conservation Programs, Heritage and Regulation Division*.

The Council thanked the Secretary and Deputy Secretary for the briefing and invited them to stay for the following strategic updates.

Item 2.3 Heritage Strategy update

The Council received a report from Heritage NSW and an update on the development of the draft NSW Heritage Strategy including the draft vision, principles and strategic objectives.

Members noted that:

- the draft Heritage Strategy sets out the long-term vision and direction for heritage in NSW with the overarching principles and four strategic objectives underpinned by actions that align with the key initiatives
- in the longer term, the Strategy seeks to deliver broader community support for heritage conservation and to improve the community's ability to access the benefits of heritage
- further interagency and public consultation for the draft strategy will take place later in the year including opportunities for feedback via the '*Have Your Say*' website
- Heritage NSW is also collaborating with *Multicultural NSW* and other peak bodies to ensure that consultation occurs with a broad and diverse audience.

The Council thanked Heritage NSW for the briefing and looks forward to further updates on the draft Strategy and to provide input on the Strategy finalisation.

Item 2.4 Heritage Council strategic priorities and next steps

The Council received a report from Heritage NSW and a progress update on the Heritage Council's strategic priorities for 2023-25. Heritage NSW also sought the Council's input on how best to review and update the strategic priorities for 2025-27.

Members agreed to hold a half day workshop to focus on shaping the next two-year strategic plan and priorities for the Council.

The Council thanked Heritage NSW for the briefing and requested further analysis and information to be provided ahead of the strategic planning workshop.

Item 2.5 Governance and membership

The Council discussed the governance arrangements and membership of the Heritage Council and its Committees.

The Chair will speak with Council members offline to finalise additional proposed appointments to the Approvals Committee and State Heritage Register Committee out of session.

Resolution 2025-02
The Heritage Council of NSW resolved to:
1. Extend the appointment of Dr Brian Lindsay as Deputy Chair of the State Heritage Register Committee from 1 March 2025 until 30 June 2025.
Moved by Lisa Trueman and seconded by Nicholas Brunton
Resolution 2025-03
The Heritage Council of NSW resolved to:
1. Appoint Sally Barnes as alternate member of the State Heritage Register Committee and the Approvals Committee for the duration of her term on the Heritage Council.
Moved by Nicholas Brunton and seconded by Brian Lindsay

Item 3. Heritage NSW and Committees Updates

Item 3.1 Executive Director, Heritage NSW

The Heritage Council of NSW noted the report and a verbal update from the Executive Director.

The Council noted that:

- for government is considering changes to the public exhibition period for certain residential State Significant Developments proposals (SSDs) to support the government's key housing priorities
- the 2025 heritage grant applications round has now closed with a good selection of high quality submissions received for assessment
- Heritage NSW recently met with Venues NSW regarding the Sydney Football Stadium carpark to discuss potential modifications designed to minimise the heritage impacts to *Busby's Bore*. There may be an opportunity for the Council to attend a site visit in the future.

Item 3.2 State Heritage Register Committee

Brian Lindsay, A/Chair of the State Heritage Register Committee (SHRC), provided an update on the key outcomes for items considered at the 4 February SHRC meeting, including:

- notices of intent (NOI) to list the *Balls Head Reserve, Waverton; Yurulbin Park and Foreshore, Birchgrove; Hordern Pavillion and Royal Hall of Industries, Moore Park*
- *recommendations to list for Newcastle Ocean Baths Complex, Newcastle East; and Ithaca Gardens Apartments, Elizabeth Bay*
- preliminary assessment of SHR nominations for *Urana Post Office, Urana; Endeavour House, Mitchells Flat; Imperial Hotel, Picton; Discobolus Monument and Landscape Elements,*

Sydney Olympic Park; *Economic Rock and Mineral Collection*, Londonderry; and *Heritage Hotel*, Dorrigo.

The SHRC also noted that Heritage NSW has received refusal to list notifications for 3 items.

Item 3.3 Approvals Committee

Nicholas Brunton, A/Chair of the Approvals Committee (AC), provided an update on the key outcomes for items considered at the 4 February AC meeting, including:

- pre lodgement consultation for an Integrated Development Application (IDA) being prepared for *Catherine Hill Bay Cultural Precinct*
- pre lodgement consultation for a proposed concept plan and stage 1 works for *National House and Hardware House*, 73-75 York Street, Sydney
- determination of an IDA for bulk earthworks and demolition proposed within the SHR curtilage for *Maryland (SHR 01071)*, Bringelly.

The AC also had a broader discussion on how to ensure proponents more fully understand and address *Connecting with Country* and Aboriginal cultural heritage elements for proposals being presented to the Committee.

Item 4. Matters for consideration

Item 4.1 St Mary's Cathedral Precinct, Sydney (SHR 01709) – proceedings in the Land and Environment Court

The Council received a presentation from Nicholas Brunton, on the Land and Environment Court Class 1 proceedings for 2 St Mary's Road, Sydney.

Members noted the feedback received from the various stakeholders who attended the section 34 conciliation conference held on site on 6 December 2024.

The Class 1 proceedings are listed for a 4-day hearing on 10-13 June 2025.

Resolution 2025-04
<p>The Heritage Council of NSW resolved to:</p> <ol style="list-style-type: none"> 1. Affirm its opposition to the St Mary's Catholic Cathedral Precinct development proposal (D/2023/1153) in its current form. 2. Continue involvement in the Land and Environment Court proceedings.
<p>Moved by Nicholas Brunton and seconded by Vanessa Holtham</p>

Item 4.2 Parramatta North Rezoning Planning Proposal (public exhibition) update

Mr Julian Siu was excused for this item.

The Council received a report from Heritage NSW on Property and Development NSW (PDNSW) Parramatta North Precinct draft rezoning proposal which is currently on public exhibition.

Members considered key elements of the rezoning proposal and feedback to be provided to PDNSW ahead of a site visit on 5 March 2025.

The Council acknowledged the comprehensive report prepared by Heritage NSW and looks forward to the site visit with PDNSW and finalising the Council's submission to the Department of Planning, Housing and Infrastructure (DPHI) at the next meeting.

Resolution 2025-05

The Heritage Council of NSW resolved to:

1. **Agree** to attend a site visit to the Parramatta North Precinct with Property and Development (PDNSW) on Wednesday 5 March 2025.
2. **Note** that PDNSW has reduced some of the massing and scale of indicative building envelopes prior to lodging the Parramatta North Precinct draft rezoning proposal.
3. **Advise** the Department of Planning, Housing and Infrastructure (DPHI) and PDNSW that formal comments on the Parramatta North Precinct draft rezoning proposal will be provided at the Heritage Council meeting on 5 March 2025.
4. **Advise** PDNSW to focus on the following issues of the Parramatta North Precinct draft rezoning proposal at the site visit on 5 March 2025:
 - a) The appropriateness of the existing planning controls given the Parramatta Female Factory and Institutions Precinct National listing in 2017 and the NSW Government's commitment to progressing a UNESCO World Heritage nomination for the Precinct in 2023.
 - b) The draft rezoning proposal should support the potential Outstanding Universal Values of the Parramatta Female Factory and Institutions Precinct World Heritage nomination.
 - c) The buffer zone for the Parramatta Female Factory and Institutions Precinct World Heritage nomination is likely to include Lots F4, F5 and G2 of the rezoning proposal. It will be critical to informing any future Heritage Council response to areas of primary heritage sensitivity.
 - d) The Visual Impact Assessment (Appendix F) provided at Tab 4.2A.08 of this report, did not illustrate potential impacts from within the and around the Parramatta Female Factory and Institutions Precinct. There will be adverse impacts to its setting and views from within the Parramatta Female Factory and Institutions Precinct, particularly relating to buildings in Lots F4, F5 and G2.
 - e) The Proposed Height of Building for Lots F4, F5 and G2 should be reduced.
 - f) The proposed Lot Car Parking for building F5 is not supported, due to the heritage sensitivity of the area and its proximity to the Parramatta Female Factory and Institutions Precinct. Furthermore, car parking should be located to the perimeter of the precinct.
 - g) The proposed indicative footprint and proposed height of the building on Lot F4 do not respond to the exceptionally fine-grained and low-scale urban layout of the significant heritage buildings and landscapes in the Parramatta Female Factory and Institutions Precinct and the Cumberland District Hospital Group.
 - h) Tall buildings adjacent to the Parramatta Gaol would adversely impact its setting and views of its perimeter walls, and views from within the State Heritage Register (SHR) listed Parramatta Gaol looking out.
 - i) The Westmead Place Strategy (August 2022) and the Parramatta North Historic Sites Consolidated Management Plan – Part C Public Domain Handbook (March 2024) envisage that Lot H2 is open space. The proposed building in Lot H2 is not supported and would significantly adversely impact views to and within the Parramatta Gaol.
 - j) The scale and massing of the buildings in Lot D to the north of Parramatta Park are likely to impact the views and setting of the Old Government House and Domain World Heritage site, which forms part of the Australian Convict Sites World Heritage property and Wistaria Gardens. Further detailed assessment is required.

Moved by Nicholas Brunton and seconded by Brian Lindsay
Mr Julian Siu left the meeting for this item

Item 5. External presentations

Item 5.1 Draft Regional Rail Heritage Strategy - Transport for NSW presentation

The Heritage Council received a report from Heritage NSW and a presentation from Transport for NSW (TfNSW) on the further development of the *Regional Rail Heritage Strategy* (RRHS) and the agency's strategic approach to managing its heritage assets.

Key points noted

- In June 2024, a draft strategy was circulated to internal and external stakeholders for consideration. TfNSW presented the key issues emerging from its development.
- The broader implementation strategy and outcomes analysis aims to identify the best use of resources for conservation of the best examples of heritage listed items.
- TfNSW is seeking ongoing engagement with the Heritage Council on the development of the strategy prior to broad public engagement.

Delivery of the RRHS is targeted for mid-2025 and the Council agreed to provide comments to the agency in the near future.

Resolution 2025-06

The Heritage Council of NSW resolved to:

1. **Note** the proposed approach to the development of the draft *Transport for NSW Regional Rail Heritage Strategy* (RRHS) and anticipates a final review during 2025.
2. **Respond** in writing to Transport for NSW (TfNSW) on the presentation made to the Council.

Moved by Sally Barnes and seconded by Lisa Trueman

Item 5.2 Sandstone Precinct (SSD 7484) Pre lodgement service – entry awnings, advertising and signage

The Heritage Council of NSW received an update from Heritage NSW and a presentation from the design consultants on the section 60 application being prepared for installation of new awnings, advertising and signage for the Sandstone Precinct (*Lands and Education buildings - SHR 00744 & 00726*).

Feedback from patrons and retail tenants indicates a need to identify and differentiate the various entry points to the Lands and Education Buildings and to facilitate wayfinding and improve the activation of the retail spaces.

The proponent sought the Council's feedback on the design and installation options being considered for a series of fabric awnings, banner signage and some bronze entry plaques to be located at the four entry points of the building.

Members noted examples of similar signage in place at other heritage buildings in Sydney's CBD and discussed the signage options and fixing methodology.

Resolution 2025-07

The Heritage Council of NSW resolved to:

1. **Note** the information in the detailed paper provided at Tab 5.2A of this report.
2. **Note** the presentation provided at Tab 5.2B of this report.
3. **Provide** the following comments on the proposed awnings, advertising and signage for the Sandstone Precinct:
 - a) If the banners are to be approved:
 - the banner length is modified to expose more of the top and bottom of the columns
 - the colours of the banners are restricted to an agreed upon colour pallet.
 - b) The proposed new bronze signs that do not have existing approval should be deleted from the proposal because they compete with the original bulking name plates and there would be sufficient branding opportunities through the awnings and interior window signage.
 - c) The layout of the glass to the Loftus Street awning should be simplified to reduce the visual impact.
 - d) The design of the fabric awnings on Loftus Street and Gresham Street should be amended so that the carved keystones are visible from the street.
 - e) The section 60 application for works should be accompanied by:
 - Statement of heritage impact
 - Comparative assessment of the application of awnings and signage to other NSW SHR items
 - Scaled drawings showing the location, extent and detail of the proposed works including fixings. These drawings should be specific to each location where awnings or signage are to be affixed.
 - Detailed drawings for the banner graphics including types of content.

Moved by Nicholas Brunton and seconded by Alan Croker

Item 5.3 Sandstone Precinct (SSD 7484) MOD22 – moveable heritage (condition B46)

The Heritage Council of NSW received an update from Heritage NSW and a presentation from the heritage consultants on Modification 22 for the Sandstone Precinct (SSD 7484) and an approval that relates to Condition 46 for moveable heritage.

Key points of the presentation

- The Sandstone Precinct in Bridge Street, Sydney includes the State Heritage Register listed Lands Department Building and Department of Education Building.
- The proposed Modification 22 seeks to:
 - relocate 4 heritage items off site with markings to indicate and retain their original context
 - put some items on a display rotation and for heritage interpretation uses
 - dispose of other items that are not considered to be highly significant
 - hold the remaining items in offsite storage to determine whether they will be disposed of, or stored at an alternate offsite location.

The Council noted that management of the moveable collection should align with the nature of the remnant collection and its ongoing curatorial needs.

Resolution 2025-08

The Heritage Council of NSW resolved to:

1. **Note** the presentation and the information in the detailed paper provided at Tabs 5.3A and 5.3B and the supporting documentation provided at Tabs 5.3C, 5.3D and 5.3E of this report.
2. **Request** that Heritage NSW (as delegate of the Heritage Council) provides the following comments on SSD 7484 Modification 22:
 - a) The modified Moveable Heritage Collections Management Plan is supported including the disposal and storage on site of the remaining moveable heritage items, as recommended by Margaret Betteridge, consultant.
3. **Agree** that Heritage NSW (as Heritage Council delegate) can provide comments on Modification 22 and approval for the Moveable Heritage Collections Management Plan when referred from the Department of Planning, Housing and Infrastructure (DPHI).

Moved by Nicholas Brunton and seconded by Alan Croker

Item 5.4 Appin Massacre Cultural Landscape (SHR 02067) IDA – concept proposal: Appin Release Areas 1, 3 & 4

The Heritage Council of NSW received a briefing from Heritage NSW to consider the General Terms of Approval for an Integrated Development Application (IDA) for the Concept Plan and Detailed Proposal for Release Area 1 - Stage 1 works at Appin.

The Council discussed the *Connecting with Country* elements and principles for this significant site. Members emphasised the need for ongoing and further consultation with the First Nations people in the co-design process. For Release Area 1 this should include consideration of the water courses, plantings and interpretations used within the site.

Members noted that:

- further details and mapping are required to ascertain whether the heritage sightlines are retained between the 5 non-contiguous areas of the listing noting the important values of connectivity and walkability of the site
- vegetation management in Release Area 4 has been considered including fire safety and an asset protection zone
- Heritage NSW continues to work closely with the Walker Corporation to ensure that *Connecting with Country* principles continue to be applied
- the Heritage Management Plan includes recommendations for heritage trails and minor landscape elements and how these places are to be maintained as open space.

Members welcomed the invitation to visit the site with the *First Nations Reference Group* and thanked Heritage NSW for the presentation.

Resolution 2025-09

The Heritage Council of NSW resolved to:

1. **Note** the exceptional significance of the Appin Massacre Cultural Landscape and **express** deep concern that its significant heritage values are retained, respected and conserved.

2. **Note** the information provided in the Integrated Development Application and detailed assessment report.
3. **Approve** the Integrated Development Application for the Concept Proposal: Appin Release Areas 1, 3 & 4 and Detailed Proposal for Release Area 1 - Stage 1 works with the General Terms of Approval outlined in Section 8 of the Detailed Assessment Report (Tab 5.4A) of this report.
*This approval **applies** to the concept plan and the Release Area 1 - Stage 1 works only, and other contextual documents provided were noted but not considered and are outside the scope of approval.*
4. **Continue to work** with the proponent and the key stakeholders to optimise the recognition and conservation of heritage values of this very significant massacre site.
5. **Accept** the invitation of the First Nations Reference Group to visit the site as part of the ongoing engagement.

Moved by Brian Lindsay and seconded by Nicholas Brunton

Item 6. Executive Reports

Item 6.1 Chair, Heritage Council of NSW – Monthly Report

The Heritage Council of NSW noted the verbal update provided by the Chair.

Item 6.2 Planning Report (DPHI)

The Heritage Council of NSW noted the monthly planning report.

Item 6.3 Advisory Panels Report

The Heritage Council of NSW noted the Advisory Committee and Panels report.

Item 7. Heritage NSW monthly reports

The Heritage Council of NSW noted the quarterly Application and Compliance reports and the monthly operational reports.

Item 8. General Matters

Item 8.1 Forward Agenda

The Heritage Council of NSW noted the forward agenda.

Item 9. Meeting Close

There being no further items of business, the Chair, Sally Barnes, closed the meeting at 6:00 PM.



Sally Barnes

Chair, Heritage Council of NSW

Date: 5 March 2025