



STATE HERITAGE REGISTER COMMITTEE

MEETING MINUTES

5 August 2024 | 9:00 AM – 2:45 PM

Meeting held via Teams videoconference.

ATTENDANCE

State Heritage Register Committee

The Hon. Robyn Parker	Chair
Ms Colleen Morris	Deputy Chair
Dr Stephen Gapps	Member
Dr Wayne Johnson	Member
Dr Brian Lindsay	Member
Ms Lisa Trueman	Member
Ms Natalie Vinton	Member
Mr Frank Howarth AM PSM	Alternate Member

External Presenters

Mr Ryan Bennett	Senior Manager Planning and Sustainability, Port Authority of NSW (<i>item 2.1</i>)
Ms Amy Beaumont	Group General Counsel, Port Authority of NSW (<i>item 2.1</i>)
Ms Rebecca Hawcroft	Head of Heritage Places (NSW), GML Heritage (<i>item 2.1</i>)
Mr Jonathan Bryant	Director, Urbis (<i>item 3.1</i>)
Ms Allie Cornish	Associate Director, Urbis (<i>item 3.1</i>)
Mr James Bichard	Director Property, Catholic Archdiocese of Sydney (<i>item 3.1</i>)
Mr Angelo Candalepas	Director, Candalepas Associates (<i>item 3.1</i>)
Mr Giovanni Cirillo	Managing Director, Planning Lab (<i>item 3.1</i>)
Mr Evan Pearson	Principal, Candalepas Associates (<i>item 3.1</i>)
Mr Lawrence Orel	Senior Advisor Media, Public Affairs

Heritage NSW

Mr Sam Kidman	Executive Director
Mr Matthew Clark	Director, Policy & Strategy (<i>item 5.3</i>)
Ms Anna London	Director, Heritage Programs
Ms Elizabeth Owers	Director, Customer Services
Ms Alexandra Boukouvalas	Manager Heritage Programs
Ms Sonia Limeburner	Manager Strategy & Implementation (<i>item 5.1</i>)
Ms Natalie Blake	Senior Policy Officer (<i>item 5.3</i>)
Judith Coombes	Senior Heritage Officer (<i>item 3.1</i>)
Ms Sarah Hawkins	Senior Heritage Officer (<i>item 2.1</i>)
Mr Nick Lackner	Senior Policy Officer (<i>item 5.1</i>)
Mr Nikolas Orr	Senior Heritage Officer (<i>item 3.1</i>)
Ms Sarah Robertson	Senior Heritage Officer (<i>item 3.4</i>)
Margot Stuart	Team Leader Heritage Programs (<i>item 3.1</i>)
Nicole Taylor	Senior Advisor Media

Lauren Thomson
Dr Damian Tybussek

Senior Heritage Officer (*items 3.2, 6*)
Senior Heritage Officer (*items 3.3, 5,2*)

Secretariat

Ms Olgica Lenger
Miss Linda Bugarin

Manager Secretariat
Secretariat Officer

IN-CAMERA SESSION

This item was not minuted.

Item 1. Welcome and Formalities

Chair Robyn Parker opened the meeting at 9:00 AM and delivered an Acknowledgment of Country.

The Committee noted there were no apologies and a quorum had been met.

Item 1.1 Conflict of Interest Declarations

The State Heritage Register Committee noted the following standing declarations:

- Robyn Parker: 2011-2015 Decisions
- Colleen Morris: National Trust of Australia
- Dr Wayne Johnson: Place Management NSW
- Natalie Vinton: Powerhouse Museum, Ultimo and MLC Building, North Sydney

The following declaration was also noted:

- *Item 2.1 Glebe Island – NOI* – Wayne Johnson reported a potential perceived conflict of interest having been involved in the master plan for Glebe Island. Wayne Johnson did not participate in the decision making and abstained from voting for this item.

Item 1.2 Out of Session Decisions

Nil reported.

Item 1.3 Minutes from the Previous Meeting – 2 July 2024

Resolution 2024-47
The State Heritage Register Committee: 1. Confirmed the minutes of the previous ordinary meeting (2 July 2024) as a complete and accurate record of that meeting.
Moved by Lisa Trueman and seconded by Brian Lindsay

Item 1.4 Matters Arising

Nil.

Item 1.5 Action Report

The State Heritage Register Committee noted the report.

Item 2 SHR Nominations – Notice of Intention – External Presentation**Item 2.1 Glebe Island – NOI**

The State Heritage Register Committee received a presentation on Glebe Island NOI from the Port Authority of NSW.

Key Points Noted

- The Port Authority of NSW (the owner) nominated Glebe Island for listing to celebrate its significance and ongoing history as a port within Sydney Harbour. The owner has requested site specific exemptions (SSEs) to ensure that port operations can continue.
- The Committee noted that the Glebe Island is currently subject to master planning as part of the Bays West Precinct and a range of options for the potential development and future uses of the Glebe Island port area and the Bays West precinct are under consideration.
- Heritage NSW assessed that Glebe Island may reach the threshold of state significance for historical, aesthetic, and representative values and proposed an extended submission period of 60 days to provide additional time for complex consultation.
- The Port Authority of NSW, which owns the site, has requested that the proposed curtilage include the entire port. They emphasized the importance of an adequate buffer zone to maintain its operations if the curtilage is reduced.
- The Committee discussed the significance of the whole campus, however the Committee is eager to review community feedback and is open to consider options for a more nuanced curtilage following the stakeholder consultations.

The Committee thanked Ryan Bennett, Rebecca Hawcroft and Amy Beaumont from the Port Authority of NSW for their presentation.

The Committee thanked Heritage NSW, particularly Sarah Hawkins, for the presentation and work done on this item.

Resolution 2024-48

The State Heritage Register Committee:

1. **Noted** the range of options for the potential development and future uses of the Glebe Island port area and the Bays West precinct.
2. **Considers** the item known as Glebe Island at Somerville Road, Rozelle, defined in accordance with the potential curtilage (as nominated) shown at Tab 2.1C of the report, may be of State heritage significance.
3. In accordance with section 33(1)(a) of the *Heritage Act 1977*, will **give** each person that it considers to be an affected owner or occupier written **notice** that it is going to consider whether or not to recommend the listing of the item concerned (*a notice of intention to consider listing*).
4. In accordance with section 33(1)(b) and section 33(1)(c) of the *Heritage Act 1977*, within 14 days after notice of intention to consider listing is given, will cause a **notice** of intention to consider listing to be **published** in a newspaper circulating in the area in which the item is situated, inviting submissions on the listing, specifying a date as the closing date for the receipt of submissions of 60 days after the publication of the newspaper notice and the manner in which submissions may be made.

Moved by Colleen Morris and seconded by Brian Lindsay

Wayne Johnson did not participate in the decision making of this item.

Item 3. SHR Nominations – Notice of Intention

Item 3.1 St Mary’s Catholic Cathedral and Chapter House (St Mary’s Catholic Cathedral Precinct) – NOI – curtilage amendment

The State Heritage Register Committee received a presentation from Urbis and Catholic Archdiocese of Sydney on St Mary’s Catholic Cathedral and Chapter House (St Mary’s Catholic Cathedral Precinct) – NOI on the proposed curtilage amendment.

The Committee noted the views expressed by Urbis and the Archdiocese, who strongly opposed the curtilage amendment.

The Chair assured the presenters that their views were heard by the Committee and thanked them for their time.

Following the presentation, the Committee further discussed the proposal and the importance to amend the listing to include the larger curtilage, to adequately reflect the significance of the entire campus comprising elements of the Cathedral and Chapter House, the relationship between the two buildings, and the function, setting, landscape and view lines of the entire precinct.

The existing listing is proposed to be renamed St Mary’s Catholic Cathedral Precinct to reflect the expanded curtilage.

The Chair thanked the Committee members and Heritage NSW staff for their ongoing professionalism, dedication and hard work on progressing complex listings matters.

The Chair thanked Nikolas Orr in particular for the work done on this item.

Resolution 2024-49

The State Heritage Register Committee:

1. **Considers** the item known as St Mary’s Catholic Cathedral and Chapter House (St Mary’s Roman Catholic Cathedral Precinct) at College Street, Sydney, defined in accordance with the curtilage shown as Option A at Tab 3.1C of the report, is likely to be of State heritage significance.
2. In accordance with section 33(1)(a) of the *Heritage Act 1977*, will **give** each person that it considers to be an affected owner or occupier written **notice** that it is going to consider whether or not to recommend the listing of the amended item concerned (a *notice of intention to consider listing*).
3. In accordance with section 33(1)(b) and section 33(1)(c) of the *Heritage Act 1977*, within 14 days after notice of intention to consider listing is given, will cause a **notice** of intention to consider listing to be **published** in a newspaper circulating in the area in which the item is situated, inviting submissions on the listing, specifying a date as the closing date for the receipt of submissions of 60 days after the publication of the newspaper notice and the manner in which submissions may be made.

Moved by Brian Lindsay and seconded by Natalie Vinton

Media Briefing

Nicole Taylor and Lawrence Orel from the DCCEEW media team provided a media briefing to the Committee.

The briefing addressed a range of topics, including the role of the media team, the different paths to SHR listing stories and the importance of considering contentious issues when preparing media materials.

The meeting also discussed the department's social media presence and the importance of sharing and engaging with its posts.

Item 3.2 Woolley Townhouse, Paddington – NOI

The State Heritage Register Committee received a report and presentation from Heritage NSW on Woolley Townhouse – NOI.

Key points noted:

- Nominated by Woollahra Municipal Council, Woolley Townhouse is an example of the late twentieth century modern architectural style, associated with the distinguished architect Ken Woolley.
- There have been some changes to the house, including the addition of a bar in the basement level and some material changes. A site inspection will be required to complete the physical description and assess the integrity and intactness of significant fabric.
- The proposed curtilage for the item is the entirety of the lot, considering the importance of the landscape around the house.
- An extended public submission period is recommended for stakeholder consultation and engagement with the owner.

The Committee thanked Heritage NSW, particularly Lauren Thomson, for the presentation and work done on this item.

Resolution 2024-50

The State Heritage Register Committee:

1. **Considers** the item known as Woolley Townhouse at 8A Cooper Street, Paddington, defined in accordance with the curtilage shown at Tab 3.2C of the report, is likely to be of State heritage significance.
2. In accordance with section 33(1)(a) of the *Heritage Act 1977*, will **give** each person that it considers to be an affected owner or occupier written **notice** that it is going to consider whether or not to recommend the listing of the item concerned (*a notice of intention to consider listing*).
3. In accordance with section 33(1)(b) and section 33(1)(c) of the *Heritage Act 1977*, within 14 days after notice of intention to consider listing is given, will cause a **notice** of intention to consider listing to be **published** in a newspaper circulating in the area in which the item is situated, inviting submissions on the listing, specifying a date as the closing date for the receipt of submissions of 60 days after the publication of the newspaper notice and the manner in which submissions may be made.

Moved by Colleen Morris and seconded by Stephen Gapps

Item 3.3 Mount Kembla Mine Disaster Site, Kembla Heights – NOI

The State Heritage Register Committee received a report and presentations from Heritage NSW on Mount Kembla Mine Disaster Site – NOI.

Key Points Noted:

- The nomination focuses on the mining disaster at the Mount Kembla Colliery in 1092 and the importance of the colliery in the coal mining industry.
- The remnants of the mine site are managed by National Parks and Wildlife Service (NPWS) and the values relating to the item are largely intangible.
- The item will be partially impacted by the Illawarra Escarpment Mountain Bike Network 1, Mount Kembla segment, which is a locally contentious issue. Heritage NSW will consult with NPWS to develop SSEs where appropriate.
- The proposed curtilage is smaller than what was nominated to balance the potentially increased maintenance requirements.
- The exhibition period is proposed to be 60 days to allow for engagement with the NPWS and the upcoming local council elections.

The Committee thanked Heritage NSW, particularly Damian Tybussek, for the presentation and work done on this item.

Resolution 2024-51

The State Heritage Register Committee:

1. **Considers** the item known as the Mount Kembla Mine Disaster Site at Harry Graham Drive, Kembla Heights, defined in accordance with the curtilage shown at Tab 3.3C of the report, is likely to be of State heritage significance.
2. In accordance with section 33(1)(a) of the *Heritage Act 1977*, will **give** each person that it considers to be an affected owner or occupier written **notice** that it is going to consider whether or not to recommend the listing of the item concerned (*a notice of intention to consider listing*).
3. In accordance with section 33(1)(b) and section 33(1)(c) of the *Heritage Act 1977*, within 14 days after notice of intention to consider listing is given, will cause a **notice** of intention to consider listing to be **published** in a newspaper circulating in the area in which the item is situated, inviting submissions on the listing, specifying a date as the closing date for the receipt of submissions of 60 days after the publication of the newspaper notice and the manner in which submissions may be made.

Moved by Wayne Johnson and seconded by Lisa Trueman

Item 3.4 Palace Hotel, Broken Hill (amendment) – NOI

The State Heritage Register Committee received a report from Heritage NSW on Palace Hotel, Broken Hill (amendment) – NOI.

Key Points Noted:

- The Palace Hotel was listed on the SHR, having been transferred from Permanent Conservation Order status in 1999. The proposed amendment was nominated under the LGBTIQ+ priority theme.

- The balcony of the Palace Hotel, which extends into a road reserve beyond the property boundary, is not currently located within the SHR curtilage.
- Engagement with the owner has been limited due to their focus on planning the Broken Heel festival in September 2024. The owner has requested a delay to discussions regarding amendment and SSEs until after the festival.

The Committee thanked Heritage NSW, particularly Sarah Robertson, for the presentation and work done on this item.

Resolution 2024-52

The State Heritage Register Committee:

1. **Considers** that the item known as the Palace Hotel at 227 Argent Street, Broken Hill, defined in accordance with the curtilage shown at Tab 3.4C of the report, is of State heritage significance.
2. In accordance with section 33(1)(a) of the *Heritage Act 1977*, will **give** each person that it considers to be an affected owner or occupier written **notice** that it is going to consider whether or not to recommend the listing of the amended item concerned (a *notice of intention to consider listing*).
3. In accordance with section 33(1)(b) and section 33(1)(c) of the *Heritage Act 1977*, within 14 days after notice of intention to consider listing is given, will cause a **notice** of intention to consider the listing amendment to be **published** in a newspaper circulating in the area in which the item is situated, inviting submissions on the amended listing, specifying a date as the closing date for the receipt of submissions of 28 days after the publication of the newspaper notice and the manner in which submissions may be made.

Moved by Brian Lindsay and seconded by Natalie Vinton

Item 4. SHR Nominations – Recommendation to List

Nil items.

Item 5. Matters for Consideration

Item 5.1 IHO Policy Development

The State Heritage Register Committee received a report from Heritage NSW on the IHO Policy Development.

The Committee noted:

- The early conceptual development of the draft IHO Policy was considered at the April SHRC meeting, and the policy has been developed based in part on the feedback of the SHRC.
- The contentious issue of extensions beyond the 12-month mark is being considered by Heritage NSW as part of the legislative reform project.
- The final report will be presented to the Heritage Council in September.

The Chair acknowledged and thanked Lisa Trueman for her contribution to the formulation of this policy.

The Chair thanked Heritage NSW, in particular Sonia Limeburner and Nick Lackner, for the presentation and work done on this item.

Item 5.2 Braidwood Review – Milestone 3 – Final Recommendations for Comment

The State Heritage Register Committee received a report from Heritage NSW on the Braidwood Review – Milestone 3 – Final Recommendations for Comment.

Key Points Noted:

- The draft milestone 3 report has been on public exhibition for four weeks via the NSW Government Have Your Say page. Feedback will be incorporated into the final report, which will be presented to the Heritage Council at its October meeting.
- The review should inform other projects such as the Heritage Strategy and the Heritage Act reform and help provide direction for future cultural landscape listings.
- Heritage NSW recently presented to the Queanbeyan-Palerang Regional Council.
- Aspiring for blue sky thinking, the Committee discussed the need for a balanced approach to regulation, for feedback from stakeholder groups, and for clear and practical recommendations in terms of funding.
- The Committee is keen to review feedback received from the public and other stakeholders.
- The Committee discussed Arrowtown, New Zealand as an example of successful integration of urban heritage and protected landscape, and new development and housing.

The Chair thanked Heritage NSW, particularly Damian Tybussek, for the presentation and work done on this item.

Item 5.3 Statement of Regulatory Intent

The State Heritage Register Committee received a report from Heritage NSW on the Statement of Regulatory Intent.

Key Points Noted:

- The Statement of Regulatory Intent was developed in response to an audit recommendation.
- Feedback is sought from the State Heritage Register Committee and the Approvals Committee, before the final review by the Heritage Council in September.
- The Chair commented that the audit requirements had been worked through well and that the process had been good.

The Chair thanked Heritage NSW, particularly Natalie Blake, for her presentation and work done on this item.

Item 6. Preliminary Assessment of New SHR Nominations

The State Heritage Register Committee received a report from Heritage NSW on the SHR Nominations.

Item 6.1 Murrurundi Court House and Police Precinct

Key Points Noted:

- The item was nominated by the Upper Hunter Shire Council. It is locally listed and on the section 170 register for the NSW Police.
- Members noted the importance of these types of buildings to the character of the town and discussed the possibility of investigating a listing for regional rather than state level as a better form of protection for such items.

Resolution 2024-53

The State Heritage Register Committee:

1. **Considers** that the Murrurundi Court House and Police Precinct may be of State heritage significance but is not a current priority for progression to a full assessment.
2. **Requests** that Heritage NSW write to the NSW Police Force to ask for an updated maintenance plan for the Murrurundi Court House and Police Precinct.

Moved by Brian Lindsay and seconded by Wayne Johnson

Item 6.2 St John the Evangelist Parish, Riverstone

Key Points Noted:

- The item was nominated by the diocese, has owner support and is locally listed.
- The nomination spoke to the local values of the site.

Resolution 2024-54

The State Heritage Register Committee:

1. **Considers** that St John the Evangelist Parish is not likely to be of State heritage significance and therefore the nomination should not be progressed.

Moved by Lisa Trueman and seconded by Colleen Morris

Item 6.3 Liverpool Pioneer Memorial Park

Key Points Noted:

- The item was nominated by Liverpool City Council and is locally protected.
- Council has recently completed restorative work on the item.
- The cemetery may include graves of people from the First Fleet, and it also has an association with the local asylum. Notable Aboriginal woman, Lucy (Burns) Leane, is buried in the cemetery.

Resolution 2024-55

The State Heritage Register Committee:

1. **Considers** that Liverpool Pioneer Memorial Park may be of State heritage significance and the nomination should be progressed for a full assessment.

Moved by Colleen Morris and seconded by Wayne Johnson

Item 6.4 Liverpool Scout Hall

Key Points Noted:

- Liverpool City Council has found the item to likely be of local significance. The item was sold on 25 July 2024 as a development opportunity.

Resolution 2024-56
The State Heritage Register Committee: 1. Considers that Liverpool Scout Hall may be of local heritage significance but is not likely to be of State heritage significance, and therefore the nomination should not be progressed.
Moved by Stephen Gapps and seconded by Lisa Trueman

The Committee thanked Heritage NSW, particularly Lauren Thomson, for the presentation and work done on these items.

Item 7. SHR Listings Monthly Report

The State Heritage Register Committee received a report from Heritage NSW on the SHR monthly listings.

Item 8. General Matters

Forward Agenda

The State Heritage Register Committee noted the report.

Leave Roster

The State Heritage Register Committee noted the leave roster report for members’ planned leave of absence.

Meeting Close

There being no further items of business, the Chair, The Hon. Robyn Parker, closed the meeting at 2:45 PM.

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Colleen Morris

A/Chair, State Heritage Register Committee

Date: 3 September 2024