



STATE HERITAGE REGISTER COMMITTEE

MEETING MINUTES

4 October 2022 | 9:00 AM – 11:40 AM

Via teleconference

ATTENDANCE

State Heritage Register Committee

Ms Colleen Morris	Acting Chair
Dr Stephen Gapps	Member
Dr Wayne Johnson	Member
Mr Paul Knight	Member
Dr Brian Lindsay	Member
Ms Natalie Vinton	Member
Mr Frank Howarth AM PSM	Alternate Member

Apologies

The Hon Robyn Parker	Chair
Ms Lisa Trueman	Member

External Presenters – Society of Kameruka Golfers

Mr Paul Carter	Chairman of Kameruka Golf (Item 2.1)
Mr Harley Kruse	International Golf Architect (Item 2.1)
Mr Adrian Logue	Society of Kameruka Golfers (Item 2.1)
Mr Pat Wilson	Turf Manager & Landscaping (Item 2.1)

Heritage NSW

Ms Anna London	A/Director Heritage Programs
Dr Natalie Blake	A/Manager, Heritage Programs South (Item 5.2)
Dr Aleisha Buckler	Listings Coordinator (Items 6 & 7)
Ms Judith Coombes	Senior Heritage Officer, Heritage Programs North (Item 3.1)
Ms Mary Ann Hamilton	A/Manager, Heritage Programs North (Items 2.2, 5.4)
Mr David Hoffman	Senior Heritage Officer, Heritage Programs North (Item 3.2)
Mr Stuart Read	Senior Heritage Officer, Heritage Programs South (Item 4.1)
Dr Damian Tybussek	Senior Heritage Officer, Heritage Programs South (Items 2.1, 5.1)

Secretariat

Ms Olgica Lenger	Manager Secretariat
Miss Linda Bugarin	Assistant Secretariat Officer

IN-CAMERA SESSION

Item 1. Welcome and Formalities

Acting Chair, Ms Colleen Morris, opened the meeting at 9:00 am and delivered an Acknowledgment of Country.

It was noted apologies were received from The Hon Robyn Parker and Ms Lisa Trueman and a quorum had been met.

Item 1.1 Conflict of Interest Declarations

The Committee noted the following standing declarations:

- Robyn Parker: 2011-2015 Decisions
- Colleen Morris: National Trust of Australia
- Dr Wayne Johnson: Place Management NSW

Item 1.2 Out of Session Decisions

Resolution 2022-53
The State Heritage Register Committee: 1. Confirmed the minutes of the out of session meeting (16 September 2022) as a complete and accurate record of that meeting.
Moved by Dr Stephen Gapps and seconded by Natalie Vinton

Item 1.3 Minutes from the Previous Meeting – 6 September 2022

Resolution 2022-54
The State Heritage Register Committee: 1. Confirmed the minutes of the previous ordinary meeting (6 September 2022) as a complete and accurate record of that meeting.
Moved by Dr Wayne Johnson and seconded by Paul Knight

Item 1.4 Matters Arising

NIL

Item 1.5 Action Report

The State Heritage Register Committee noted the report.

Item 2. SHR Nominations – Notice of Intention – External Presentations

Item 2.1 Kameruka Golf Course – Presentation by Society of Kameruka Golfers

The State Heritage Register Committee noted the presentation by the Society of Kameruka Golfers.

Key points raised in the presentation:

- The Society of Kameruka Golfers has the capacity, expertise and experience to restore Kameruka Golf Course.
- Kameruka Golf Course is the oldest intact 9-hole golf course in NSW and possibly Australia and the only intact example of the Victorian era Penal School of Golf Course Architecture in Australia. The elements of the As Built Plan are still visible today.
- The restoration would be minimal and include using old style grasses, removing weed pasture grasses and adding a sustainable irrigation system.
- There are overseas examples of similar restoration and conservation efforts in golf courses that are successful self-sustaining businesses.
- The Society would like to build a museum adjacent to renovated club house.
- The Society has had discussions with the owner's planning consultant regarding buying or lease the land.

The Acting Chair thanked the Society for their presentation.

The Committee discussed:

- The information presented by the Society of Kameruka Golfers indicated that there is a possibility the golf course can be restored at no cost to the owner.
- The golf course does not qualify as a ruin under the relics provision.
- Heritage NSW will provide an update paper to the Committee at the November meeting for their decision.

The Chair thanked Dr Damian Tybussek and Dr Natalie Blake for the update.

Item 3. SHR Nominations – Notice of Intention

Item 3.1 Manly Warringah War Memorial State Park – NOI

The State Heritage Register Committee noted the update on Manly Warringah War Memorial State Park – NOI by Judith Coombes and Mary Ann Hamilton.

Key points noted:

- The Manly Warringah War Memorial State Park nomination was originally for a curtilage extension but is now proposed as a complementary listing to Manly Dam.
- The State Park has been regarded as war memorial since the 1920s. It is a cultural landscape inclusive of biodiversity, commemorative, Gayemagal cultural heritage, historical, social, scenic and recreational values alongside the engineering innovation of the gravity wall dam.
- The State Park has connections to the broader system of Sydney watercourses, the eel creation story, art and music projects, and is valued for its biodiversity and endangered flora and fauna.
- There has been a growing interest by Aboriginal people in using the park, with an important site uncovered in 2014.
- The State Park has been assessed as meeting all seven significance criteria.

- Heritage NSW would like to have an advertising period of 21 days, returning in December with Site Specific Exemptions finalised.

The Chair thanked Judy Coombes for her presentation.

Resolution 2022-55

The State Heritage Register Committee:

1. **Considers** the item known as *Manly Warringah War Memorial State Park* at King Street, Manly Vale, defined in accordance with the curtilage shown at **Tab 3.1C** of the report, is likely to be of State heritage significance.
2. In accordance with section 33(1)(a) of the *Heritage Act 1977*, will **give** each person that it considers to be an affected owner or occupier written **notice** that it is going to consider whether or not to recommend the listing of the item concerned (*a Notice of Intention to Consider Listing*).
3. In accordance with section 33(1)(b) and section 33(1)(c) of the *Heritage Act 1977*, within 14 days after notice of intention to consider listing is given, will cause a **notice** of intention to consider listing to be **published** in a newspaper circulating in the area in which the item is situated, inviting submissions on the listing, specifying a date as the closing date for the receipt of submissions of 21 days after the publication of the newspaper notice and the manner in which submissions may be made.

Moved by Dr Brian Lindsay and seconded by Mr Paul Knight

Item 3.2 Badangi – NOI – Update

The State Heritage Register Committee noted the update on Badangi – NOI by David Hoffman and Mary Ann Hamilton.

Key points noted:

- Lane Cove Council expressed concern that Viva Energy has a fire access road through Manns Point and an electrical conduit that runs on the foreshore. As a result, Heritage NSW has excluded both those elements from its research.
- Three submissions received during the exhibition period suggested the curtilage be extended to include Manns Point. Manns Point has an AHIMS site comprising an overhang cave with hand stencils that was destroyed during the Victorian era. This association links Manns Point to Berry Island and all the other ACH values for Badangi.
- TfNSW has requested that the nomination be put on hold until the tender designs for the Western Harbour Tunnel are completed. Heritage NSW is seeking clarification of this request from TfNSW.
- Heritage NSW will continue negotiations with Lane Cove Council to add Manns Point to the Badangi listing and will include any changes to the site-specific exemptions.
- The Committee is keen to progress this listing and is seeking another update from Heritage NSW.

The Chair thanked David Hoffman for his update.

Resolution 2022-56

That the State Heritage Register Committee:

1. **Directs** Heritage NSW to continue negotiations with Lane Cove Council to encompass Manns Point in the Badangi listing and to negotiate with TfNSW to progress the nomination to Recommendation to List.

Moved by Natalie Vinton and seconded by Dr Wayne Johnson

Item 4. SHR Nominations – Recommendation to List**Item 4.1 Sydney Mardi Gras Parade Route – RTL**

The State Heritage Register Committee noted the update on Mardi Gras Parade Route – RTL by Stuart Read.

Key points noted:

- A late submission was received from TfNSW regarding the wording of a site-specific exemption, which was accepted by Heritage NSW and the Committee.
- It was noted that roads with archaeology are protected regardless of whether they are on the State Heritage Register.
- Heritage NSW did not specifically contact Sydney Gay and Lesbian Mardi Gras but confirmed that the advertisement was included in LGBTQIA+ media in September.
- No submission or response have been received from the local MP.

The Chair congratulated Stuart Read, Heritage NSW staff and the LGBTQIA+ Working Group for their hard work on this nomination.

Resolution 2022-57

That the State Heritage Register Committee:

1. In accordance with section 33(1)(d) of the *Heritage Act 1977*, has **considered** the submissions received (at **Tab 4.1F** of the report) in response to its Notice of Intention to Consider Listing and considers the item known as *Sydney Mardi Gras Parade Route* at Oxford Street, Darlinghurst, Taylor Square, 301 Forbes Street, Darlinghurst, Flinders Street, Surry Hills; and Anzac Parade, Moore Park, satisfies more than one of the approved criteria for determining whether an item is of State heritage significance, being criteria (a), (b), (c), (d), (e), (f) and (g), as detailed in the report at **Tab 4.1A**.
2. **Recommends** to the Minister, in accordance with sections 32(1) and (2) of the *Heritage Act 1977*, that the Minister **direct** the listing of the item, *Sydney Mardi Gras Parade Route* at Oxford Street, Darlinghurst, Taylor Square, 301 Forbes Street, Darlinghurst, Flinders Street, Surry Hills; and Anzac Parade, Moore Park, on the State Heritage Register, as shown in the curtilage plan at **Tab 4.1C** of the report.
3. In accordance with section 33(1)(e) of the *Heritage Act 1977*, **give notice** of its decision to persons notified under section 33(1)(a).
4. In accordance with section 57(2) of the *Heritage Act 1977*, **recommends** that the Minister **grant** the site-specific exemptions at **Tab 4.1E** of the report from section 57(1) of the *Heritage Act 1977* in addition to the Heritage Council Standard Exemptions.

Moved by Dr Brian Lindsay and seconded by Frank Howarth

Item 5. Matters for Consideration

Item 5.1 15 Year Management Review of Braidwood and its Setting – Community Consultation Update

The State Heritage Register Committee noted the report by Dr Damian Tybussek and Dr Natalie Blake.

Key points discussed:

- Heritage NSW and GML Heritage are conducting a review of the management of Braidwood and its setting, and are developing plans for the long-term management of the site.
- Milestone One of the project comprised a report produced by GML Heritage which reviewed all the relevant planning documents and heritage assessments.
- Milestone Two comprised community consultation undertaken by Heritage NSW and GML Heritage in Braidwood in May 2022. This included a large community meeting, community workshops, afternoon drop-in sessions, and a month-long online survey.
- It was noted that whereas previously the community's support for the listing was divided, the community consultation had robust discussions that revealed the community's strong interest in their heritage.
- Key points raised by the community during the consultation:
 - the township is held in high esteem by the community
 - there are breakdowns in the coordination of and communication between the various levels of government and the community
 - there is a lack of clarity and consistency in the statutory heritage planning management and development control of Braidwood
 - there is a demonstrable lack of access to technical support, advice, and funding
 - the community is seeking opportunities to participate in the ongoing management, conservation and promotion of Braidwood.
- The Committee discussed the labour intensity of Braidwood's management, noting Heritage NSW has limited resources. The Committee discussed the need for a different approach to large area listings because of limited resources such as clearly identifying what is significant and having all else within the council's own day-to-day planning frameworks.
- The community consultation highlighted the need for long term input from Heritage NSW into improving the management of Braidwood. Heritage NSW advised that it must be clear in its communication and planning which will include site-specific exemptions, a communication strategy, and regular site visits.
- Heritage NSW will seek community feedback on the draft report. This will inform the recommendations on how best to proceed.
- The Committee discussed the importance of a strong Development Control Plan (DCP) that is understood by the community and options for the local council to seek funding to update the DCP.
- It was noted that there was Aboriginal Cultural Heritage consultation during this process.
- GML Heritage has been invited to present to SHRC after Milestone Three is complete.

The Chair thanked Dr Damian Tybussek and Dr Natalie Blake for their update.

Item 6. Preliminary Assessment of New SHR Nominations

The State Heritage Register Committee noted the presentation on Preliminary Assessment of New SHR Nominations by Dr Aleisha Buckler.

Three nominations were presented to SHRC to consider; the first two were submitted in August during the freeze.

All Saints Anglican Church, Bodalla

- All Saints Anglican Church, Bodalla is a cultural landscape in an intact setting, and has moveable cultural heritage and owner support. Heritage NSW is recommending that the nomination becomes active and prioritised.

Resolution 2022-58

That the State Heritage Register Committee:

1. **Considers** that *All Saints Anglican Church*, Bodalla may be of State heritage significance and the nomination should be progressed to a full assessment towards potential listing on the State Heritage Register.

Moved by Natalie Vinton and seconded by Dr Brian Lindsay

Jones House, Bellevue Hill

- Jones House, Bellevue Hill is an intact, modernist building nominated by Woollahra Municipal Council. It was noted that modern movement buildings are underrepresented on the State Heritage Register and are a priority. However, Jones House was not identified in the Heritage Council thematic studies, and it is unlikely that the owner would support listing.
- Jones House is subject to a local Interim Heritage Order (IHO) and Land and Environment Court proceedings. The court hearing was held on 15 September and the court decision could be expected within three months after the hearing.
- The Committee discussed the need for comparative analysis, and noted that the IHO adds complexity to the nomination.
- It was noted that Jones House will be listed locally and is on a draft LEP.

Resolution 2022-59

That the State Heritage Register Committee:

1. **Considers** that *Jones House*, Bellevue Hill may be of State heritage significance upon further investigation and **advises** Heritage NSW that the nomination should not be progressed to a full assessment towards potential listing on the State Heritage Register at this time.

Moved by Dr Brian Lindsay and seconded by Dr Stephen Gapps

Kiama Justice Precinct, Kiama

- Kiama Justice Precinct was nominated by Kiama Municipal Council. It comprises three buildings (courthouse, police station and police station residence), which are owned by NSW Police and Property NSW. Local council has not engaged with the owners.
- It was noted that two buildings are on the Police register but this register is not current.

- Collections of courthouses, police stations and post offices are typical of the 1880s town centre and are important to the identity of a local government area. The buildings will all be on the LEP and are not considered to be under threat.
- The Committee discussed contacting the relevant agencies regarding listing the buildings on the Heritage Conservation Register.

The Chair thanked Dr Aleisha Buckler for her report.

Resolution 2022-60

That the State Heritage Register Committee:

1. **Considers** that *Kiama Justice Precinct*, Kiama may be of State heritage significance, however it is not a current priority to progress to a full assessment towards potential listing on the State Heritage Register.

Moved by Dr Wayne Johnson and seconded by Paul Knight

Item 6. SHR Listings Monthly Report

The State Heritage Register Committee noted the SHR Listings Monthly Report by Dr Aleisha Buckler.

The Committee reflected on the process and timeframes in getting the recommended listings to the Minister and noted the additional steps required to present the briefs in a new template.

The Chair thanked Dr Aleisha Buckler for her report.

Item 7. General Matters

Item 7.1 Forward Agenda

The State Heritage Register Committee noted the report.

Meeting Close

There being no further items of business, Acting Chair, Colleen Morris, closed the meeting at 11:40 AM.

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The Hon. Robyn Parker

Chair, State Heritage Register Committee

1 November 2022