



HERITAGE COUNCIL OF NSW

MEETING MINUTES – 511

1 February 2023 | 9:00 AM – 3:30 PM

Conference Room 14, Heritage NSW, Level 11, 4PSQ, Parramatta & via teleconference

ATTENDANCE

Members

Mr Frank Howarth AM PSM	Chair
The Hon Robyn Parker	Deputy Chair
Mr Nicholas Brunton	Member
Mr Ian Clarke	Member
Ms Vanessa Holtham	Member
Mr Paul Knight	Member
Dr Brian Lindsay	Member
Ms Colleen Morris	Member
Ms Anthea Sargent	Member
Mr Dillon Kombumerri	Observer

Apologies

Nil

External Presenters

Mr Madison Winnel	Project Manager, Precinct Development, PDNSW (<i>item 5.1</i>)
Mr Nicholas Johnston	Program Director, PDNSW (<i>item 5.1</i>)
Ms Sharon Veale	CEO, GML Heritage (<i>item 5.1</i>)
Mr David McCracken	Director, Property & Development NSW (<i>item 5.1</i>)
Ms Patrice Rando	Sen Planning Officer, Metro East & South, DPE (<i>item 5.1</i>)
Ms Heidi Gleeson	Senior Project Manager, TfNSW (<i>item 5.2</i>)
Ms Emma McGirr	Heritage Specialist Urban Renewal TfNSW (<i>item 5.2</i>)
Ms Carol Hopper	Project Director, TfNSW (<i>item 5.2</i>)
Mr David Head	Senior Manager Urban Design, TfNSW (<i>item 5.2</i>)
Mr Aaron Mullins	Acting Manager Visitor Infrastructure, NPWS (<i>item 5.3</i>)
Mr Ben Kahn	Manager Sydney South Area, NPWS (<i>item 5.3</i>)

Heritage NSW

Mr Sam Kidman	Executive Director
Mr Tim Smith	Director Heritage Assessments
Ms Anna London	A/Director Programs
Ms Lucy Albani	Director Policy and Strategy (<i>item 4.1</i>)
Mr Matthew Clark	Director Policy and Strategy (<i>item 4.1</i>)
Ms Emma Dortins	Manager Heritage Programs (<i>item 4.1</i>)
Ms Rochelle Johnston	Senior Manager Major Projects (<i>items 5.1 & 5.2</i>)
Ms Andreeana Kennedy	Senior Assessments Officer (<i>item 5.1</i>)
Ms Sophie Butler	Senior Assessments Officer (<i>item 5.2</i>)
Mr Rajeev Maini	Manager Assessments (<i>item 5.3</i>)

Ms Shikha Jhaldiyal

Senior Assessments Officer (*item 5.3*)

Ms Lana Zegura

Manager Incentives & Engagement (*item 6.1*)

Ms Rosanna Luca

Senior Engagement Officer (*item 6.1*)

Ms Julia Dowling

Senior Policy Officer (*item 6.1*)

Secretariat

Ms Olgica Lenger

Manager Secretariat

Ms Elizabeth Thomas

Senior Secretariat Officer

IN-CAMERA SESSION

This item was not minuted.

Item 1. Welcome and Formalities

The Chair, Frank Howarth, opened the meeting at 9:00 AM, delivered an Acknowledgment of Country and welcomed Anthea Sargeant to the meeting. Ms Sargeant has been appointed as the Secretary of Planning's delegated member of the Heritage Council.

There were no apologies received for this meeting, and it was noted that a quorum had been met.

Item 1.1 Conflict of Interest Declarations

The Council noted the perceived conflict of interest declarations made prior to the meeting including:

- Item 5.3 Strickland House and Nielsen Park estate; Paul Knight declared his role as a member of the National Parks and Wildlife Services (NPWS) Council; and
- Item 5.1 Macquarie Street East Precinct; Vanessa Holtham noted her standing declaration related to her work on the heritage floor space for the Precinct.

There were no further conflict of interests declared for this meeting.

Item 1.2 Out of Session Decisions

There were no out of session decisions made since the last meeting.

Item 1.3 Minutes from the Previous Meeting – 7 December 2022

Resolution 2023-01
The Heritage Council of NSW: 1. Confirmed the minutes of the previous ordinary meeting (7 December 2022) as a complete and accurate record of that meeting.
Moved by Paul Knight and seconded by Nicholas Brunton

Item 1.4 Matters Arising

There were nil matters arising.

Item 1.5 Action Report

The Heritage Council of NSW noted the report and closed the items recommended for closure.

Regional Visit

The Heritage Council discussed the schedule of activities for 2023 and agreed to keep a watching brief to identify opportunities to increase regional presence of Council members during the year.

Item 2. Executive Director, Heritage NSW - update

The Heritage Council of NSW noted the report and verbal update from Executive Director, Sam Kidman.

The Council sought to make the *Climate Change Principles* publicly available via the Heritage NSW website.

Item 3. Committees Update

Item 3.1 State Heritage Register Committee (SHRC)

Robyn Parker, Chair of the State Heritage Register Committee, provided an update on key outcomes for items considered at the 31st January SHRC meeting.

The Council noted the NSW Government caretaker conventions will be in place from 3-25 March 2023.

Item 3.2 Approvals Committee (AC)

Ian Clarke, Chair of the Approvals Committee, provided an update on the key outcomes for items considered at the 31st January AC meeting.

SHB Northern Cycleway

The Heritage Council noted the extensive consultation that has taken place to date and discussed whether further consultation will be necessary at the s.60 stage.

Migrant Hostel, Balgownie

Nicholas Brunton excused himself from the meeting for this discussion

The Council noted that this site includes some of the last remaining examples of remnant huts from the migrant camps previously located throughout the Illawarra area. The Council discussed the proposed Integrated Development Application and noted that further work will be done to explore various options related to this listing.

Item 4. Legal, Policy and Administration

Item 4.1 Heritage Council of NSW – Objectives for 2023

The Council received a presentation from Heritage NSW to review the 2019-22 strategic priorities and to set the priorities and objectives for the 2023-25 Strategic Plan.

Reflecting on the 2019-22 strategic priorities, objectives and achievements, the Council discussed areas that should remain key priorities for the 2023-25 Strategic Plan, including:

- the celebration, conservation and where necessary protection of heritage, with a collaborative approach and early stakeholder engagement
- listing process reform, including the development of a two-stage SHR listing process and strategies to ensure the SHR is representative of the State's heritage
- focus on Aboriginal cultural heritage and working closely with Aboriginal Cultural Heritage Advisory Committee (ACHAC)
- intangible heritage and strategic approach to cultural landscape listing nominations.

Terms of Reference

The Department of Planning and Environment (DPE) governance team oversees the operation of all boards and committees constituted within the cluster which includes the Heritage Council.

Heritage NSW is working with the governance team on draft Terms of Reference for the Heritage Council for consideration at the next Council meeting.

2023-25 Strategic Plan

It was noted that the Strategic Plan should:

- be consistent with and flow from the Terms of Reference
- be achievable within Heritage NSW resources and the Heritage Council's remit
- include better oversight of the major capital projects, and
- ensure the Heritage Council and Heritage NSW's Strategic Plans are aligned.

The Council highlighted the need to increase the awareness of its priorities and activities with Heritage NSW staff and heritage advisors and discussed ways for greater engagement.

Item 5. External Presentations

Item 5.1 Macquarie Street East Precinct – Public Domain Works Update

The Heritage Council of NSW received a report from Heritage NSW and Property and Development NSW (PDNSW) presented the concept designs for the public domain improvements (Stage 1) for several key locations within the Macquarie Street East Precinct.

PDNSW advised that the Council's previous comments have informed their design thinking for the Precinct and there will be an opportunity for Council's further feedback via a series of staged s.60 applications.

The design approach seeks to support the long-term vision with four key packages of work including the Precinct Masterplan, Shakespeare Place, key streets, and the east-west connectors.

Key points raised

- The Council provided comments on the key heritage considerations and opportunities for heritage interpretation, both in the built form and how they express this to the streetscapes within the cultural settings.
- The Council highlighted the importance of First Nations place names and the ability to use these to demonstrate and strengthen the Connection with Country.
- The Council queried the work being done to consider the vehicle and pedestrian movement and accessibility for the Precinct as part of the design brief. PDNSW advised they are working collaboratively with Transport for NSW to seed the masterplan with appropriate pedestrian and transport considerations.
- The Council noted that the public domain components will require a range of tailored project works to meet the aspirations and forecast needs of the various institutions located within the Precinct.
- The Council suggested PDNSW further consider the importance of the visual and symbolic heritage significance of the Mint Building's fence and gate, and its linkages as a twin element of the original Parliament House and whether there are elements that can be retained to reflect these historic elements.

The Council congratulated PDNSW for the work done to progress the designs for the Precinct and looks forward to the opportunity for further consultation.

Resolution 2023-02

The Heritage Council of NSW:

1. **Notes** the information provided and **thanks** Property and Development NSW for their consultation with the Heritage Council of NSW.
2. **Encourages** Property and Development NSW to return to the Heritage Council of NSW at each of the three design stages and **looks forward** to seeing how the Council's feedback has been incorporated, particularly the treatment of the Macquarie Street frontage of The Mint building and its association with Parliament House.

Moved by Colleen Morris and Ian Clarke

Item 5.2 Circular Quay Renewal – TfNSW briefing

The Heritage Council of NSW received a report from Heritage NSW and a presentation from Transport for NSW (TfNSW) on the concept design for Circular Quay Renewal.

Key points raised

- TfNSW highlighted the competitive process undertaken to arrive at the current scheme
- Community engagement is targeted for mid-2023 through a public consultation process
- TfNSW noted that the cultural and heritage frameworks have been used to guide the key principles to be applied during the design development phase
- TfNSW noted the project scope and boundary and outlined the key aims of the project including some of the proposed heritage interpretation elements and the approach to design and stakeholder consultation.

The Council provided feedback on some key heritage considerations and encouraged the design team to:

- extend their thinking and be brave in the design to ensure the Precinct is a global destination with a lasting legacy
- consider future proofing the best outcomes for the Precinct with a longer-term vision that rethinks the current infrastructure and built form
- strengthen the interpretation of the Tank Stream, and
- consider the use of technology to create an augmented reality as a way for people to interpret the history of the place.

The Council thanked TfNSW for the presentation, congratulated TfNSW on the collaborative approach and the work done to date, and welcomed regular briefings from TfNSW at each of the three design stages (pre-concept, design and detailed design) so that key elements that affect the heritage fabric can be worked through, refined and managed.

The Council also acknowledged the excellent work done by the Heritage NSW Major Projects team to provide the comprehensive reports to the Council.

Resolution 2023-03

The Heritage Council of NSW:

1. **Supports** the integrated process for the assessment of the Circular Quay Renewal project.
2. **Requests** that engagement between Transport for NSW (TfNSW), the Heritage Council of NSW and Heritage NSW (HNSW) continues, and HNSW is to confirm with TfNSW

the critical dates to ensure the Heritage Council's collaboration and input into key milestones of the design and approvals processes.

- 3. Urges** further consideration of how the Tank Stream and its entrance to Sydney Cove is expressed and interpreted.

Moved by Nicholas Brunton and Paul Knight

Item 5.3 Strickland Estate and Nielsen Park Draft Master Plan – NPWS presentation

The Heritage Council of NSW received a report from Heritage NSW and a presentation from the National Parks and Wildlife Service (NPWS) on the *Draft Strickland Estate and Nielsen Park Master Plan* which is currently on public exhibition until 15 February 2023.

Pre-design consultation was completed to capture broad level insights and to understand how the precinct is currently used.

The Draft Master Plan has been developed through community and stakeholder collaboration with a placemaking approach that considers the permissible uses and adaptive re-uses for the buildings and site.

The Draft Master Plan aims to:

- provide a 20-year vision and approach for visitor use and park management as a single integrated estate
- ensure the economic sustainability of the site as well as maintaining the heritage fabric long term.

Next steps

- Following the exhibition, NPWS will consider the community and stakeholder feedback, which will be incorporated into the final Master Plan
- A Conservation Management Plan will be prepared for Strickland House
- NPWS looks forward to future engagement with the Council as the Master Plan develops.

The Council welcomed the holistic placemaking approach and supported the adaptive re-use and proposed revenue cycle designed to increase visitation and enable the long-term funding of heritage conservation for the site.

Resolution 2023-04

The Heritage Council of NSW:

- 1. Thanks** NSW National Parks and Wildlife Service (NPWS) for the presentation.
- 2. Notes** the Draft *Strickland Estate and Nielsen Park Master Plan* and **supports** the vision and guiding principles contained in the document.
- 3. Recommends** that further consultation be held with Heritage NSW and the Approvals Committee along with supporting information to allow for proper assessment of the indicative concept proposals mentioned in the draft Master Plan prior to its finalisation.
- 4. Recommends** that the NPWS also presents the draft Master Plan to the Aboriginal Cultural Heritage Advisory Committee (ACHAC) and seek advice on interpretation strategies related to Aboriginal cultural heritage values.
- 5. Recommends** that the NPWS consults with Sydney Harbour Federation Trust on adaptive reuse experience on the Trust's lands.

Moved by Robyn Parker and Nicholas Brunton

Item 6. Matters for consideration

Item 6.1 ICOMOS GA 2023 participation

The Council received a report from Heritage NSW on preparations underway for the ICOMOS General Assembly and Scientific Symposium (GA 2023).

Scientific Symposium session

- The draft proposal has been shared with ICOMOS convenors for some initial feedback
- Heritage NSW will approach other jurisdictions to provide examples and present the common themes and issues associated with cultural landscapes to be presented in a joint session led by the Heritage Council, ACHAC and Heritage NSW
- The Council suggested the inclusion of case studies from the Māori and Taiwanese indigenous groups

Networking session

- The Council noted that the date for the networking session will be confirmed to align with other ICOMOS events and activities being finalised on the program
- The Council suggested promoting the networking event to the local Heritage Advisors via Heritage NSW's communication channels

HOCANZ 2023

- The Council is hosting the annual conference of the Heritage Chairs and Officials Australia and New Zealand (HCOANZ) in Sydney and dates were suggested to coincide with the ICOMOS conference

The Council acknowledged the work done to date to prepare the draft symposium session and looks forward to developing the program of activities with Heritage NSW over the coming months.

Item 7. Executive Reports

Item 7.1 Chair, Heritage Council of NSW – Monthly Report

The Heritage Council of NSW noted the verbal update provided by the Chair.

Item 7.2 Planning Report (DPE)

The Heritage Council of NSW noted the planning report.

Item 7.3 Advisory Panels Report

The Heritage Council of NSW noted the Advisory Committee and Panels report.

The Heritage Council confirmed that the Technical Advisory Panel's feedback and recommendations were provided to the consultant preparing the *Assessing Heritage Guidelines* and that these were considered in the drafting of the document which is currently being finalised for publication.

Item 8. Heritage NSW Reporting

Item 8.1 Heritage Operations – Monthly Reports

The Heritage Council of NSW noted the monthly reports and acknowledged the excellent performance of the Heritage NSW Assessments team.

Item 9. General Matters

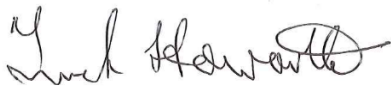
Forward Agenda

The Heritage Council of NSW reviewed the forward agenda. The register will be updated to reflect the changes requested.

It was noted that Mr Steven Meredith recently retired as Director of Heritage Programs. The Council acknowledged Mr Meredith's significant contribution to Heritage NSW and his work to conserve and protect heritage in the state.

Item 10. Meeting Close

There being no further items of business, the Chair, Frank Howarth, closed the meeting at 3:30 PM.



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Frank Howarth AM PSM

Chair, Heritage Council of NSW

Date: 1 March 2023